

# Department of Alcohol and Drug Addiction Services

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- GRF funding provides for increases in Prevention and Treatment Services
- Department receives \$2.1 million in FY 2006 and \$2.8 million in FY 2007 for Disability Medical Assistance

## OVERVIEW

### Duties and Responsibilities

The Department of Alcohol and Drug Addiction Services (ODADAS) was created in 1989 with the enactment of Am. Sub. H.B. 317 of the 118th General Assembly. Section 3793.02 of the Revised Code requires the Department to develop and coordinate educational and research programs that aid in the prevention and intervention of addiction to alcohol and other drugs and the coordination of treatment programs for persons who abuse alcohol and other drugs. To meet these requirements ODADAS has organized itself into five distinct program series: (1) Prevention Services, (2) Treatment and Recovery Services, (3) Planning, Outcomes, and Research, (4) Quality Improvement, and (5) Program Management. Approximately 77% of ODADAS' funding is spent on treatment programs; 17% on prevention programs; 0.2% on Planning, Outcomes, and Research; 6% on Program Management; and 0.4% on quality assurance and improvement.

Ohio has 50 local Alcohol, Drug Addiction, and Mental Health Services (ADAMHS) and Alcohol and Drug Addiction Services (ADAS) boards, of which 43 are ADAMHS boards and 7 are ADAS boards. These boards contract with local service providers who operate about 680 certified community programs.

The Department certifies all alcohol and other drug addiction treatment programs and driver intervention programs. In addition, it operates two therapeutic community treatment units in two of the state's prisons, the Ohio Reformatory for Women, and the Pickaway Correctional Institution.

### Prevention

The Department funds prevention and early intervention programs to serve people ranging in age from preschool to adulthood and are provided through both state and local initiatives. Approximately 17% of ODADAS' subsidy budget is allocated for alcohol and other drug abuse prevention services. The Department keeps funding for the state-administered programs and sends the remainder of the prevention funds to local ADAS/ADAMHS boards. The majority of all the prevention and early intervention funding that ODADAS distributes to boards is allocated through a modified per capita subsidy. In FY 2004, 20 ADAMHS/ADAS boards were awarded federal State Incentive Grant funds to build local capacity and provide evidence-based prevention programs, activities, and strategies at the local level.

## Treatment

Approximately 80% of the Department's subsidy budget supports alcohol and other drug addiction treatment programs. The ADAMHS/ADAS board allocation of treatment moneys is used to purchase alcohol and other drug treatment (and prevention) services for the economically challenged. Local treatment agencies provide a range of services that includes: individual and group counseling, detoxification services in an inpatient or residential setting, long-term and short-term rehabilitation, intensive outpatient, medical somatic, family counseling, methadone maintenance, case management, laboratory analysis, assessment, crisis intervention, hotline, referral and information, intervention outreach, training, and other alcohol and drug services. Although residential treatment is deemed as the best treatment course for many, only 2% of those receiving treatment services can take advantage of residential care. Ohio has 3,878 certified beds for residential care. In FY 2003, the average cost of residential treatment was \$1,250 per treatment episode.

## Access to Better Care

In FY 2004, the Department worked with the Ohio Department of Mental Health (ODMH) and the Ohio Department of Job and Family Services (ODJFS) to explore solutions for Access to Better Care (ABC) for behavioral health services for children, youth, and families within the area of custody relinquishment. A number of recommendations that have been developed aimed at strengthening prevention, early detection, and intervention for behavioral health problems, including substance abuse. The Department will continue to collaborate with the ODMH, ODJFS, and with Ohio Family and Children First Council in the next biennium.

## Enacted Budget Highlights

This enacted budget provides a 3% increase over FY 2005. The Department plans to direct a portion of the increased funding to treatment services for adolescents, which has been consistently identified by the alcohol and drug field as the highest treatment need. The remaining funds will be distributed to local ADAMHS/ADAS boards for the state share of Medicaid funding for additional alcohol and other drug services. The increase in the Prevention Services appropriation item will allow the agency to continue to provide resources at the local level, as well as place greater emphasis on initiatives such as Fetal Alcohol Spectrum Disorder. Other highlights of the budget include the following:

- **Medicaid Business Plan** – ODJFS, ODMH and ODADAS will work in conjunction with the behavioral health providers and boards to specify procedures that are consistent with federal law for implementation of the State of Ohio Community Behavioral Health Medicaid Business Plan. A report on the progress of the Plan will be submitted to the Speaker of the House, President of the Senate, and Minority Leader of the House and Senate on the first day of October 2005 and the first day of March 2006 until all components of the plan have been implemented.
- **Disability Medical Assistance** – The budget provides \$60 million over the biennium for DMA, a program that serves the medical needs of indigents in treatment programs. The funding break-out is as follows: ODMH- \$4.3 million in FY 2006, \$5.7 million in FY 2007; ODADAS- \$2.2 million in FY 2006, \$2.8 million in FY 2007; ODFJS- \$19.5 million in FY 2006, and \$25.5 million in SFY 2007.

- **Ohio Tobacco Use Prevention and Control Foundation Grant** – The Department received an additional \$470,000 in FY 2006 and FY 2007 from the Ohio Tobacco Use Prevention and Control Foundation Grant.

### Agency in Brief

Agency In Brief					
Number of Employees*	Total Appropriations-All Funds		GRF Appropriations		Appropriation Bill(s)
	2006	2007	2006	2007	
104	\$184 million	\$191 million	\$40 million	\$42 million	Am. Sub. H.B. 66

\* Employee count obtained from the Department of Administrative Services (DAS) payroll reports as of June 2005.

## ANALYSIS OF THE ENACTED BUDGET

### Program Series 1

### Prevention Services

**Purpose:** To prepare guidelines, review and recommend state funded prevention grants and programs, and monitor prevention standards and to facilitate public awareness of the consequences of alcohol and other drug addiction.

The following table shows the line items that are used to fund the Prevention Services program series, as well as the funding levels.

Fund	ALI	Title	FY 2006	FY 2007
<b>General Revenue Fund</b>				
GRF	038-401	Treatment Services	\$1,820,000	\$1,820,000
GRF	038-404	Prevention Services	\$1,021,483	\$1,052,127
<b>General Revenue Fund Subtotal</b>			<b>\$2,841,483</b>	<b>\$2,872,127</b>
<b>State Special Revenue Fund</b>				
475	038-621	Statewide Treatment and Prevention	\$935,143	\$935,143
5B4	038-406	Tobacco Use Prevention and Control Program	\$265,000	\$205,000
<b>State Special Revenue Fund Subtotal</b>			<b>\$1,200,143</b>	<b>\$1,140,143</b>
<b>Federal Special Revenue Fund</b>				
3G3	038-603	Drug-Free Schools	\$3,415,002	\$3,415,002
3G4	038-614	Substance Abuse Block Grant	\$20,150,886	\$20,150,886
3H8	038-609	Demonstration Grants	\$2,888,935	\$2,888,935
<b>Federal Special Revenue Fund Subtotal</b>			<b>\$26,454,823</b>	<b>\$26,454,823</b>
<b>Total Funding: Prevention Services</b>			<b>\$30,496,449</b>	<b>\$30,467,093</b>

This analysis focuses on the following specific programs within the Prevention Services program series:

- **Local Alcohol, Drug Addiction, and Mental Health Services/Alcohol and Drug Addiction Services Boards – Prevention**
- **Statewide Prevention Services**
- **School and Community Services**
- **Youth and Family Services**
- **Tobacco Use Prevention and Control**

### **Local Alcohol, Drug Addiction, and Mental Health Services/ Alcohol and Drug Addiction Services Boards**

**Program Description:** The ADAMHS and ADAS Board subsidy program supports publicly funded treatment programs for those abusing alcohol and/or other drugs by distributing funds to local ADAMHS/ADAS boards that then contract with local treatment agencies to provide services. The Department allocates funds on a per capita and needs basis to local ADAMHS/ADAS boards. Board allocations are utilized to purchase alcohol and other drug treatment (and prevention) services for economically challenged individuals. The Department uses two prevention program areas for local ADAMHS/ADAS boards: Per Capita/Needs and State Incentive Project (SIP), which focuses on the enhancement of the Department's statewide prevention plan and addresses the importance of the implementation of evidence-based prevention programs. Twenty ADAMHS/ADAS boards were awarded SIP funds through a competitive process to provide evidence-based prevention services targeting 12-25 year olds and their families. These services can be categorized under six primary prevention strategies set forth by the Federal Center for Substance Abuse Prevention (CSAP) and adopted by the Department in FY 1999. The six primary prevention strategies are: prevention education, information dissemination, alternative activities, community-based process, environmental, and problem identification and referral.

**Implication of the Enacted Budget:** Under the enacted budget, the Department receives an increase of 8.90% in the GRF Treatment line item and an increase of 2.07% in the Prevention line item in FY 2006. In FY 2007, the Treatment line item increases by 4.59% and the Prevention line item increases by 3%. Additionally, the Department receives a new appropriation item, 5BR, 038-406, Tobacco Use Prevention and Control Program, with appropriation amounts of \$265,000 and \$205,000. These funding levels will allow ADAMHS/ADAS boards to continue to fund a wide range of prevention programs. The per capita allocation offers boards the flexibility to fund programs that they deem most appropriate for their community. The Department believes it is this funding and flexibility that can have the biggest impact on how individual communities relate and respond to prevention programs.

The Pacific Institute for Research and Evaluation is evaluating the State Incentive Project. Each subrecipient (board) will be evaluated individually and comparison will be made across systems to track results in customer behavior change, infrastructure enhancement, and sustainability.

According to the Department, the major factors contributing to the overall cost of prevention services in Ohio are related to workforce needs, requirements, and program regulation. Individuals providing prevention services in Ohio are encouraged to obtain the Ohio Certified Prevention Specialist credential. This will soon become a requirement entailing ongoing training and education in the latest prevention research and policy.

### Statewide Prevention Services

**Program Description:** The Department supports the following statewide prevention program areas: Ohio Resource Network for Safe and Drug-Free Schools and Communities, Urban Minority Alcoholism and Drug Abuse Outreach Programs (UMADAOP), Ohio Parents for Drug-Free Youth, Head Start, and Alcohol and Other Drug Prevention.

**Implication of the Enacted Budget:** The enacted budget provides funding levels that the Department requested to maintain current service levels. Specifically, Federal Special Revenue Fund appropriation item 038-614, Substance Abuse Block Grant, receives a 4.61% increase in FY 2006 and State Special Revenue Fund appropriation item 038-621, Statewide Treatment and Prevention, receives an increase of 5.84% in FY 2006 and 2.86% in FY 2007. The UMADAOP program delivers culturally appropriate prevention services by minority prevention professionals who understand the target population and the community context in which alcohol and other drugs are viewed. Ohio Parents for Drug-Free Youth will continue to provide technical assistance and training to colleges, drug-free community coalitions, and underage drinking prevention coalitions around Ohio. Additionally, the Department will continue to provide funding to the University of Cincinnati's College of Education who will in turn provide technical assistance and training to Head Start/Preschool teachers and administrators throughout Ohio.

### School and Community Services

**Program Description:** The Department supports the following school and community prevention program areas: Prevention at Work, Safe and Drug-Free Schools and Communities, Drug-Free Community Coalitions, Community Prevention, Higher Education High Risk Drinking Initiative, and Underage Drinking Prevention Program.

**Implication of the Enacted Budget:** The enacted budget provides funding levels that the Department requested to maintain current service levels. The Prevention at Work program will continue to assist small and medium-sized businesses in meeting the requirements necessary to establish a drug-free workplace. Safe and Drug-Free School and Communities program will continue to promote the coordination of prevention services between local education agencies and community-based prevention providers. Drug-Free Community Coalitions will continue to ensure that alcohol, tobacco, and other drug information is readily available at the local level. These coalitions also work to promote legislative and social policy efforts in the communities they serve. The Higher Education High Risk Drinking Initiative will continue to support colleges and universities in their efforts through education, intervention, social policy, and law enforcement. Underage Drinking Prevention will continue to support coalitions that emphasize the Leadership to Keep Children Alcohol Free and the statewide media campaign "Parents Who Host Lose the Most."

### Youth and Family Services

**Program Description:** The Department supports the following Youth and Family prevention program areas: Youth Mentoring, Parent Awareness Task Force, and Problem Identification and Referral Initiative.

**Implication of the Enacted Budget:** The enacted budget provides funding levels that the Department requested to maintain current service levels. The Youth Mentoring Program will continue to serve school age youth across Ohio who have been identified by a parent, educator, or other concerned adult as someone who needs a mentor. The Parent Awareness Task Force funds will be used to promote

workplace education of parents regarding alcohol and other drug issues through the "Raising Kids in a Drug-Free Society" program offered to all state employees. The Problem Identification and Referral Initiative will continue to demonstrate the functional application and referral strategy to homeless women and women with children in specified areas.

### **Tobacco Use Prevention and Control**

**Program Description:** The Ohio Department of Alcohol and Drug Addiction Services (ODADAS) received a three-year grant award of \$500,000 from The Tobacco Use Prevention and Control Foundation. The Department will issue competitive pilot grants designed to: (1) increase motivation to quit tobacco use among individuals with severe persistent mental illness and substance abuse, (2) identify and evaluate strategies to successfully integrate assessment and treatment of nicotine use and dependence into behavioral health care agencies, and (3) train and educate service providers concerning tobacco cessation.

**Implication of the Enacted Budget:** The appropriated amount will allow the Department to grant funds for the statewide selection and coordination of pilot projects including: evaluation and development of program models for pilot sites for efficacy in regard to the projects target population, assistance in reviewing Request for Proposals, and data evaluation.

### **Program Series 2**

### **Treatment and Recovery Services**

**Purpose:** To establish, promote, and support innovative treatment services for all Ohioans by supporting local alcohol and drug addiction service providers.

The following table shows the line items that are used to fund the Treatment and Recovery Services program series.

<b>Fund</b>	<b>ALI</b>	<b>Title</b>	<b>FY 2006</b>	<b>FY 2007</b>
<b>General Revenue Fund</b>				
GRF	038-401	Treatment Services	\$35,940,215	\$37,674,113
<b>General Revenue Fund Subtotal</b>			<b>\$35,940,215</b>	<b>\$37,674,113</b>
<b>State Special Revenue Fund</b>				
475	038-621	Treatment and Recovery Services	\$11,835,549	\$12,335,549
<b>State Special Revenue Fund Subtotal</b>			<b>\$11,835,549</b>	<b>\$12,335,549</b>
<b>General Services Fund</b>				
5T9	038-616	Problem Gambling Services	\$285,000	\$285,000
<b>General Services Fund Subtotal</b>			<b>\$285,000</b>	<b>\$285,000</b>
<b>Federal Special Revenue Fund</b>				
3G4	038-614	Substance Abuse Block Grant	\$49,417,634	\$49,417,634
3H8	038-609	Demonstration Grants	\$3,332,556	\$3,325,038
3J8	038-610	Medicaid	\$42,000,000	\$42,000,000
<b>Federal Special Revenue Fund Subtotal</b>			<b>\$94,750,190</b>	<b>\$94,742,672</b>
<b>Total Funding: Treatment and Recovery Services</b>			<b>\$142,810,954</b>	<b>\$145,037,334</b>

This analysis focuses on the following specific programs within the program series:

- **Local Alcohol, Drug Addiction, and Mental Health Services/Alcohol and Drug Addiction Services Boards - Treatment**
- **Women's Services Special Grants**
- **Family and Adolescent Treatment**
- **Criminal Justice Services**
- **Medicaid**
- **Special Populations**
- **Problem Gambling**

### **Local Alcohol, Drug Addiction, and Mental Health Services/ Alcohol and Drug Addiction Services Boards**

**Program Description:** The ADAMHS and ADAS Board subsidy program supports publicly funded treatment programs for those abusing alcohol and/or other drugs by distributing funds to local ADAMHS/ADAS boards that then contract with local treatment agencies to provide services. The Department allocates funds on a per capita and needs basis to local ADAMHS/ADAS boards. Temporary language in the budget act requires that \$5 million in each fiscal year of GRF line item 038-401, Treatment Services, be used to fund TANF-eligible expenditures for substance abuse prevention and treatment services to children, or their families, whose income is at or below 200% of the official income poverty guidelines. In the past, TANF MOE dollars had been transferred to the Department from the Ohio Department of Job and Family Services (ODJFS) and were used to provide substance abuse prevention and treatment to children or their families whose income is at or below 200% of the official income poverty guideline. Am. Sub. H.B. 95 of the 125th General Assembly increased liquor permit fee revenue to fund these treatment and mentoring services. Board allocations are utilized to purchase alcohol and other drug treatment (and prevention) services for economically challenged individuals. Local treatment agencies provide a range of services that include: individual and group counseling, detoxification services in an inpatient or residential setting, long-term and short-term rehabilitation, intensive outpatient, medical somatic, family counseling, methadone maintenance, case management, laboratory analysis, assessment, crisis intervention, hotline, referral and information, intervention outreach, training, and other alcohol and drug services.

**Implication of the Enacted Budget:** Under the enacted budget, the Department receives approximately \$3 million over the FY 2005 funding level for the Local ADAMHS/ADAS Boards – Treatment programs. The funding levels for these programs allows ADAMHS/ADAS boards to continue to fund a wide range of treatment programs. The per capita and treatment capacity board allocations provide alcohol and other drug treatment funding for the indigent, uninsured, underinsured, and Medicaid-eligible clients. Local boards have the flexibility to fund programs that they deem most appropriate for their community. The Department believes it is this funding and flexibility that can have the biggest impact on how individual communities relate and respond to treatment programs.

### **Women's Services Special Grants**

**Program Description:** The Women's Services Special Grant program funds a statewide network of 90 gender and culturally specific prevention, outpatient, and residential treatment programs for alcohol and other drug addicted pregnant women, women with dependent children, and female adolescents. Alcohol and other drug treatment services supported with these funds include prevention, detoxification, outpatient, and residential treatment, along with a comprehensive array of support services including housing, childcare, transportation, and case management. The goal of this specialized network is to reduce the gap between the number of women needing services and the number of women accessing services.

***Implication of the Enacted Budget:*** The enacted budget provides funding levels that the Department requested to maintain current service levels. Funding for Women's Services Special Grants will be used to continue the 90 prevention, outpatient, and residential treatment programs currently in operation. Continuation funding for gender-specific services will allow the Department to maintain the statewide network which is necessary to ensure timely access and quality treatment for alcohol and other drug addicted women.

The Department reports that since 1993, more than \$338 million has been saved in the care of drug-exposed infants by ensuring pregnant women have timely access to quality treatment. This figure is based on an average cost of \$46,248 for the first year of care for a drug-exposed infant. In the past ten years, over 8,000 drug-free babies were born to women receiving treatment services within the statewide network of gender-specific programs.

### **Family and Adolescent Treatment**

***Program Description:*** Four adolescent-specific programs are funded to address the need for specialized services for youth. The ADAMHS/ADAS boards rate this population as one of the three highest priorities in their respective regions. H.B. 484 of the 122nd General Assembly requires that priority be given to families involved in the public child welfare system and needing alcohol and other drug treatment services. The Department distributes \$4 million per year for this purpose.

***Implication of the Enacted Budget:*** The enacted budget provides funding levels that the Department requested to maintain current service levels. Funding for this program will be used to continue the four adolescent treatment programs and the per capita allocation to local systems of care to purchase treatment services for families involved in the public child welfare system. Continuation funding for services targeted to families and adolescents will allow the Department to maintain the statewide infrastructure needed to support timely access and quality care for these populations.

### **Criminal Justice Services**

***Program Description:*** The Department uses the Office of Justice Services and Therapeutic Communities to fund 21 drug courts, 18 Treatment Alternatives to Street Crime (TASC) programs, 6 Therapeutic Communities (TC) and the Second Chance Program. Each of these programs make use of the leverage of the criminal justice system in concert with alcohol and other drug treatment for addicted offenders. Technical assistance and training are available to all of Ohio's drug courts, therapeutic communities, and treatment providers who work with substance abusing offenders.

***Implication of the Enacted Budget:*** The enacted budget provides funding levels that the Department requested to maintain current service levels. Approximately 2,800 offenders will be served in drug courts, 10,500 through TASC programs, over 1,200 through Therapeutic Communities and approximately 250 through the Second Chance Program. Existing programs will continue to provide treatment and related services, such as urinalysis and case management to offenders.

### **Medicaid**

***Program Description:*** The ODADAS Medicaid program addresses alcohol and other drug treatment needs of Medicaid consumers in Ohio. The ten covered Alcohol and Other Drug treatment services are: Ambulatory Detoxification, Assessment, Case Management, Crisis Intervention, Group Counseling, Individual Counseling, Intensive Outpatient, Laboratory Urinalysis, Medical/Somatic, and Methadone Administration. The Medicaid program pays for covered services to approximately one-third

of all Ohioans accessing publicly funded alcohol and other drug treatment and prevention services in any given state fiscal year. In FY 2003, Medicaid paid for \$48.4 million (state and federal funds) worth of treatment services for 30,026 Ohioans. This equates to approximately \$1,600 per client in FY 2003 for Medicaid covered services.

***Implication of the Enacted Budget:*** The enacted budget provides increases in appropriations for Medicaid of \$12 million in FY 2006 and \$16 million in FY 2007. The Medicaid benefit is operationalized on a prospective cost based reimbursement methodology. Currently, the maximum reimbursement rate (ceiling) for each of the services has not been adjusted since FY 1999. The Department, in concert with the Ohio Department of Mental Health (ODMH), is pursuing a provider specific fixed rate reimbursement methodology, targeted for implementation in FY 2007. As part of the implementation process, ODADAS and ODMH have proposed independent (parallel) uniform cost accounting rules for certification purposes. The provider specific fixed rate reimbursement methodology will utilize this "industry standard" as part of its methodology.

### **Special Populations**

***Program Description:*** This program supports services targeted to persons living with HIV, AIDS, and those individuals experiencing the co-occurring disorders of alcohol and other drug addiction and severe mental illness. HIV early intervention services include: pre- and post-test HIV counseling, testing to confirm the presence of the disease, and providing therapeutic measures for preventing and treating the deterioration of the immune system. The Substance Abusing and Mentally Ill (SAMI) Initiative is a partnership between ODADAS and ODMH to promote evidence-based services for the dually diagnosed. Both departments contribute funds to the SAMI Coordinating Center of Excellence (SAMI CCOE) at Case Western Reserve University, which is charged with providing technical assistance to ODADAS and ODMH certified providers around implementation of integrated dual disorder treatment. This program also works with stakeholders at the state and local levels to expand the availability of residential facilities to help adults and youth transitioning from jail or the Ohio Department of Youth Services (ODYS) re-entering the community.

***Implication of the Enacted Budget:*** The enacted budget provides funding levels that the Department requested to maintain current service levels. While the rate of new AIDS cases in Ohio has decreased, persons living with HIV are living longer and the costs associated with the services required to maintain their health status are increasing. Continuation funding targeted to services for HIV Early Intervention and SAMI will maintain capacity at the FY 2005 level. Eleven ADAMHS/ADAS boards located in counties with rates of ten or more cases of AIDS per 100,000 individuals as well as two grantees in Montgomery, Franklin, and Cuyahoga counties will continue to receive funding to maintain service delivery. The SAMI CCOE will continue to provide technical assistance and consultation on integrated dual disorder treatment statewide.

### **Problem Gambling**

***Program Description:*** In February 2002, ODADAS and the Ohio Lottery Commission (OLC) entered into a Partnership Agreement to address the treatment needs of those individuals experiencing alcohol and other drug addiction along with the co-occurring disorder of pathological gambling. The partnership allows for OLC to pass funding to ODADAS for developing and providing prevention and treatment services.

In FY 2002, the partnership funded four pilot projects, with each receiving \$35,000. The pilot projects were located in Athens, Hamilton, Mahoning, and Lucas counties. The four pilot projects were

awarded an additional \$15,000 for FY 2003 for a total of \$50,000 each. In addition to prevention and treatment services, the partnership funded a Problem Gambling Conference. Am. Sub. H.B. 95 of the 125th General Assembly (the budget appropriations act for FYs 2004 and 2005) appropriated \$60,000 in each fiscal year in appropriation item 038-616, Problem Gambling Services (State Special Revenue Fund 5T9). In October 2003, the Controlling Board approved an appropriation increase of \$200,000 for FY 2004 that added Cuyahoga County as a fifth pilot project site, increased the funding of the previously established pilot projects to \$50,000 each, and provided \$10,000 to fund a second Problem Gambling Conference. Most recently, the Controlling Board approved an increase of \$225,000. The additional appropriation will allow ODADAS to fund the current programs for FY 2005 with an increase of \$38,000 each to total \$50,000 each. The Cuyahoga County program will receive a total increase of \$63,000 to equal \$75,000. The Cuyahoga County program will have funding increased to provide a dual focus for prevention/early intervention and treatment programming for the adolescent population. In addition, the Department plans to continue to support the statewide Problem Gambling Conference with \$10,000 in funding. According to the Partnership Agreement, the future level of funding provided by the OLC will be determined each fiscal year based on OLC's financial status. During the first two years of the initiative, project staff focused on staff training, integrating pathological gambling treatment interventions into alcohol and other drug programming, and networking within their respective communities to build an infrastructure to support recovery aftercare for recovering gamblers.

***Implication of the Enacted Budget:*** The total cost of the Interagency Partnership Agreement between ODADAS and the Ohio Lottery Commission is \$285,000 for FY 2005. Funds are allocated as follows: four programs located in Athens, Hamilton, Mahoning, and Lucas counties receive \$50,000 each, the Cuyahoga County program receives \$75,000 and \$10,000 is targeted for the third Annual Problem Gambling Conference for a total of \$285,000.

These funds have purchased integrated treatment for approximately 50 individuals assessed as having a co-occurring disorder, provided information and education to approximately 300 individuals, screened approximately 200 individuals for the presence of a co-occurring disorder and trained approximately 30 alcohol and other drug treatment staff on pathological gambling.

**Program Series 3****Planning, Outcomes, and Research**

**Purpose:** To administer the Synar or Tobacco Law Compliance program.

The following table shows the line items that are used to fund the Planning, Outcomes, and Research program series.

Fund	ALI	Title	FY 2006	FY 2007
<b>State Special Revenue Fund</b>				
475	038-621	Statewide Treatment and Prevention	\$80,750*	\$80,750*
<b>State Special Revenue Fund Subtotal</b>			<b>\$80,750</b>	<b>\$80,750</b>
<b>Federal Special Revenue Fund</b>				
3G4	038-614	Substance Abuse Block Grant	\$219,250*	\$219,250*
<b>Federal Special Revenue Fund Subtotal</b>			<b>\$219,250</b>	<b>\$219,250</b>
<b>Total Funding: Planning, Outcomes and Research</b>			<b>\$300,000</b>	<b>\$300,000</b>

\*Amounts do not reflect total appropriations because the line items are used to fund other program series and programs.

This analysis focuses on the following specific programs within the Planning, Outcomes, and Research program series.

**Tobacco Laws Compliance**

**Program Description:** Ohio is required under federal law to decrease youth access to tobacco under Section 1926 of the U.S. Public Health Services Act and 45 Code of Federal Regulations Part 96. One of the requirements is unannounced inspections of retailers that sell tobacco products. Ohio must demonstrate an 80% or higher compliance rate regarding the sale of tobacco products to minors or be subject to potential loss of Substance Abuse Prevention and Treatment (SAPT) Block Grant revenue to fund alcohol and other drug prevention and treatment. This amount would be approximately \$26 million. The program also offers merchant and public education and facilitates community mobilization, particularly through drug-free community coalitions and tobacco coalitions. The Center for Substance Abuse Prevention (CSAP) provides federal oversight.

**Implication of the Enacted Budget:** The enacted budget provides funding levels that the Department requested to maintain current service levels. In general, the program achieves an increase in awareness of tobacco laws through media campaigns and coalitions. Merchants and clerks receive training through the HELP (Hire Education for Liquor Permits) Program. Students are educated about Ohio's tobacco laws through The Sober Truth Program. Also the Tobacco Laws Compliance program facilitates interagency collaboration through the Synar Advisory Group. Representatives of the group include the Office of the Attorney General, Ohio Tobacco Use Prevention and Control Foundation, and Ohio departments of Health and Public Safety along with ODADAS.

**Program Series 4****Quality Improvement**

**Purpose:** To provide technical assistance as part of the certification/licensure site visit, both during and following the review.

The following table shows the line items that are used to fund the Quality Improvement program series.

Fund	ALI	Title	FY 2006	FY 2007
<b>State Special Revenue Fund</b>				
475	038-621	Statewide Treatment and Prevention	\$52,600*	\$52,600*
<b>State Special Revenue Fund Subtotal</b>			<b>\$52,600</b>	<b>\$52,600</b>
<b>Federal Special Revenue Fund</b>				
3G4	038-614	Substance Abuse Block Grant	\$713,827*	\$735,242*
<b>Federal Special Revenue Fund Subtotal</b>			<b>\$713,827</b>	<b>\$735,242</b>
<b>Total Funding: Quality Improvement</b>			<b>\$766,427</b>	<b>\$787,842</b>

\*Amounts do not reflect total appropriations because the line items are used to fund other program series and programs.

This analysis focuses on the following specific programs within the Quality Improvement program series:

- **Technical Assistance and Training**
- **Certification**

**Technical Assistance and Training**

**Program Description:** Technical assistance is geared toward a local provider's specific area(s) identified as needing improvement. Individualized technical assistance is also provided upon request and can consist of formalized training or one-on-one applications. Technical assistance functions are designed to bring local providers into compliance with required standards that increase the likelihood that qualified staff provide alcohol and other drug services in a safe and confidential manner. Statewide training will be provided once standards are promulgated for Prevention, Therapeutic Community, and Treatment Alternatives to Street Crimes programs.

**Implication of the Enacted Budget:** The funding for technical assistance and training will allow current levels of service to be maintained, however, trainings on special topics offered regularly to professionals in the field will be discontinued. The primary costs associated with technical assistance and training are staff salaries, travel, and printing. The Department expects costs to increase with the promulgation of standards for types of programs, which have not previously been held to state certification.

**Certification**

**Program Description:** The Division of Quality Improvement inspects and certifies/licenses alcohol and drug addiction treatment programs, methadone programs, and driver intervention programs. Quality Improvement provides technical assistance and training for all certified/licensed providers based on the respective program standards. Quality Improvement also develops clinical documentation tools and is responsible for the development of a utilization review of services system based on the protocols

for level of care placement criteria. Responsibilities also include the coordination of the investigation of all complaints received from clients, program staff, and providers. During FY 2005 the Department has promulgated standards under Revised Code section 119.03 for Prevention, Therapeutic Community, and Treatment Alternatives to Street Crime programs. This additional responsibility will expand the number of program sites that require certification/licensure from over 700 to approximately 1,150.

**Implication of the Enacted Budget:** Although current levels of service will be maintained in terms of providing timely certification/licensure of treatment, methadone and driver intervention programs, levels of effort for inclusion of Prevention, Therapeutic Community, and Treatment Alternatives for Street Crime in the certification process will increase staffing and travel needs as will the inclusion of a utilization review component.

## Program Series 5

## Program Management

**Purpose:** To provide ODADAS with leadership and internal support enabling program divisions to carry out the mission and vision of the Department.

The following table shows the line items that are used to fund the Program Management program series.

Fund	ALI	Title	FY 2006	FY 2007
<b>General Revenue Fund</b>				
GRF	038-401	Treatment Services	\$283,500*	\$283,500*
GRF	038-321	Operating Expenses	\$1,128,275	\$1,128,275
<b>General Revenue Fund Subtotal</b>			<b>\$1,411,775</b>	<b>\$1,411,775</b>
<b>State Special Revenue Fund</b>				
475	038-621	Statewide Treatment and Prevention	\$4,729,308*	\$4,729,308*
689	038-604	Education and Conferences	\$350,000	\$350,000
<b>State Special Revenue Fund Subtotal</b>			<b>\$5,079,308</b>	<b>\$5,079,308</b>
<b>Federal Special Revenue</b>				
3G3	038-603	Drug-Free Schools	\$84,998*	\$84,998*
3G4	038-614	Substance Abuse Block Grant	\$2,498,403*	\$2,476,988*
3H8	038-609	Demonstration Grants	\$871,584*	\$879,102*
3N8	038-611	Administrative Reimbursement	\$500,000	\$500,000
<b>Federal Special Revenue Subtotal</b>			<b>\$3,954,985</b>	<b>\$3,941,088</b>
<b>Total Funding: Program Management</b>			<b>\$10,446,068</b>	<b>\$10,432,171</b>

\*Amounts do not reflect total appropriations because the line items are used to fund other program series and programs.

This analysis focuses on the following specific programs within the Program Management program series.

### Program Management

**Program Description:** Program Management addresses seven divisions of ODADAS: the Director's office, Fiscal Services, Human Resources, Management Information Services (MIS), Prevention Services, Treatment and Recovery Services, and Planning, Outcomes, and Research.

***Implication of the Enacted Budget:*** The enacted budget provides funding levels that the Department requested to maintain current service levels. Federal Special Revenue Fund appropriation item 038-609, Demonstration Grants, receives the same funding level as appropriated for FY 2005. This funding covers all but one of the divisions of the Department. The largest costs for this program are salaries, fringe benefits, contracted services, travel, and equipment purchases. Travel costs are up due to an increase in site visits of the Department to local communities. Salaries and fringe benefits increase annually (except for FY 2004). Over the last biennium, the Department reorganized to become more efficient and effective at meeting the needs of its customers. For example, the Department realigned support staff for both Treatment and Recovery Services and Prevention Services making them region specific. The Department also eliminated two conferences, Teen Institute and Junior Teen Institute, and the funds were reallocated to local communities for prevention. During 2004 there was a restructuring of the agency to better accommodate the customer service direction desired. Planning, Outcomes, and Research was pulled out of the Division of Treatment & Planning and formed into its own division. The remaining nine personnel were moved to the Division of Justice Services, which was renamed Treatment and Recovery Services. This Division encompasses Treatment & Recovery, Justice Services, and Our Awareness of Self Increases Success (OASIS). During the course of the last biennium, the Department eliminated two deputy director positions and four other supervisory positions and created positions that provide direct service to constituents. Through attrition, the Department has worked towards becoming more efficient and productive.